

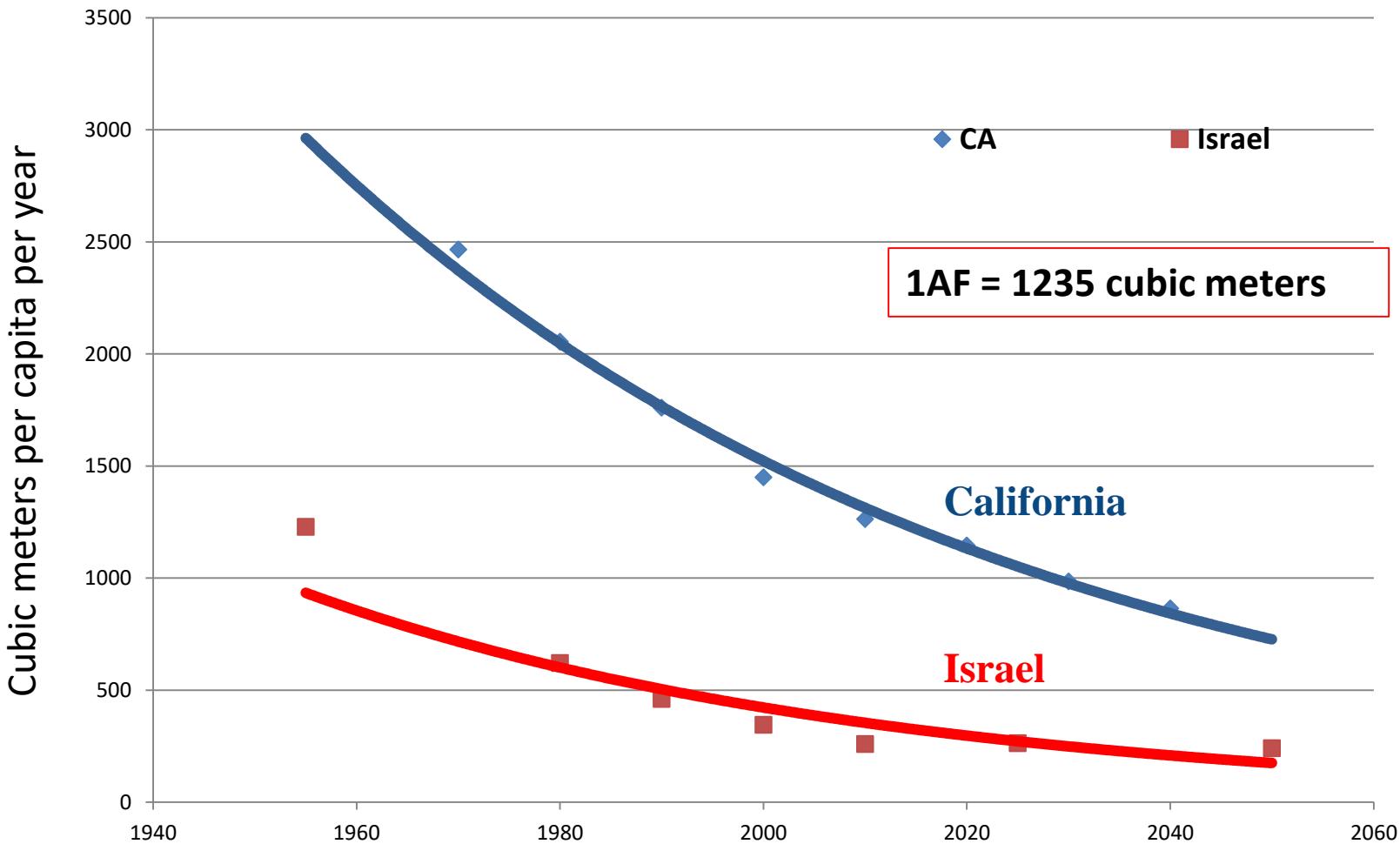
# **Dealing with Prolonged Drought & Water Scarcity: Water policy reforms that took Israel from a water scarce to a water abundant nation**

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School of Public Policy  
University of California Riverside**

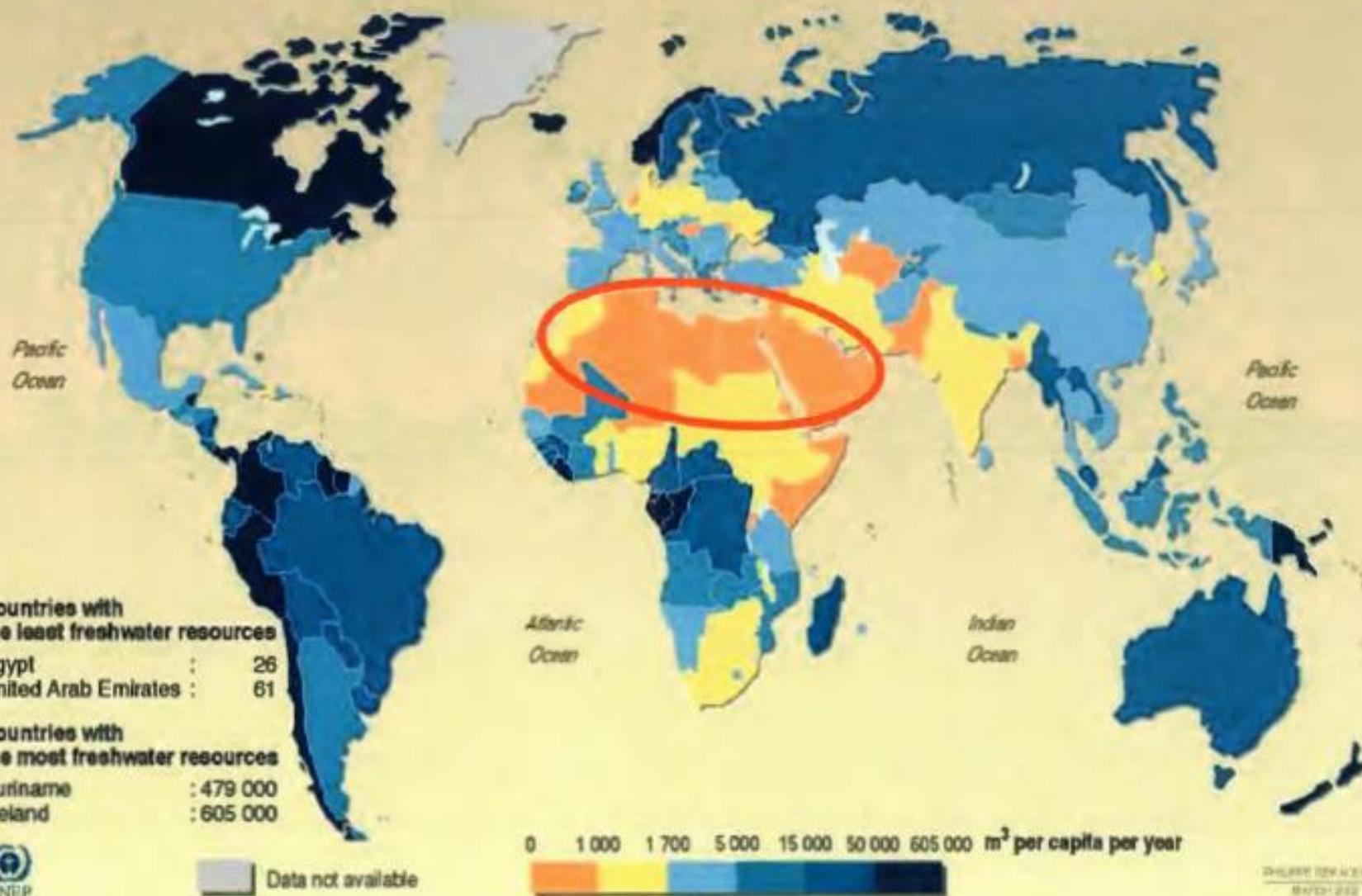
Slides marked with “CH” are courtesy of Professor Haim Gvirtzman,  
The Hebrew University of Jerusalem. His help is much appreciated.

# California faces similar trends as Israel, and is even in better shape



# Availability of Freshwater in 2000

## Average River Flows and Groundwater Recharge



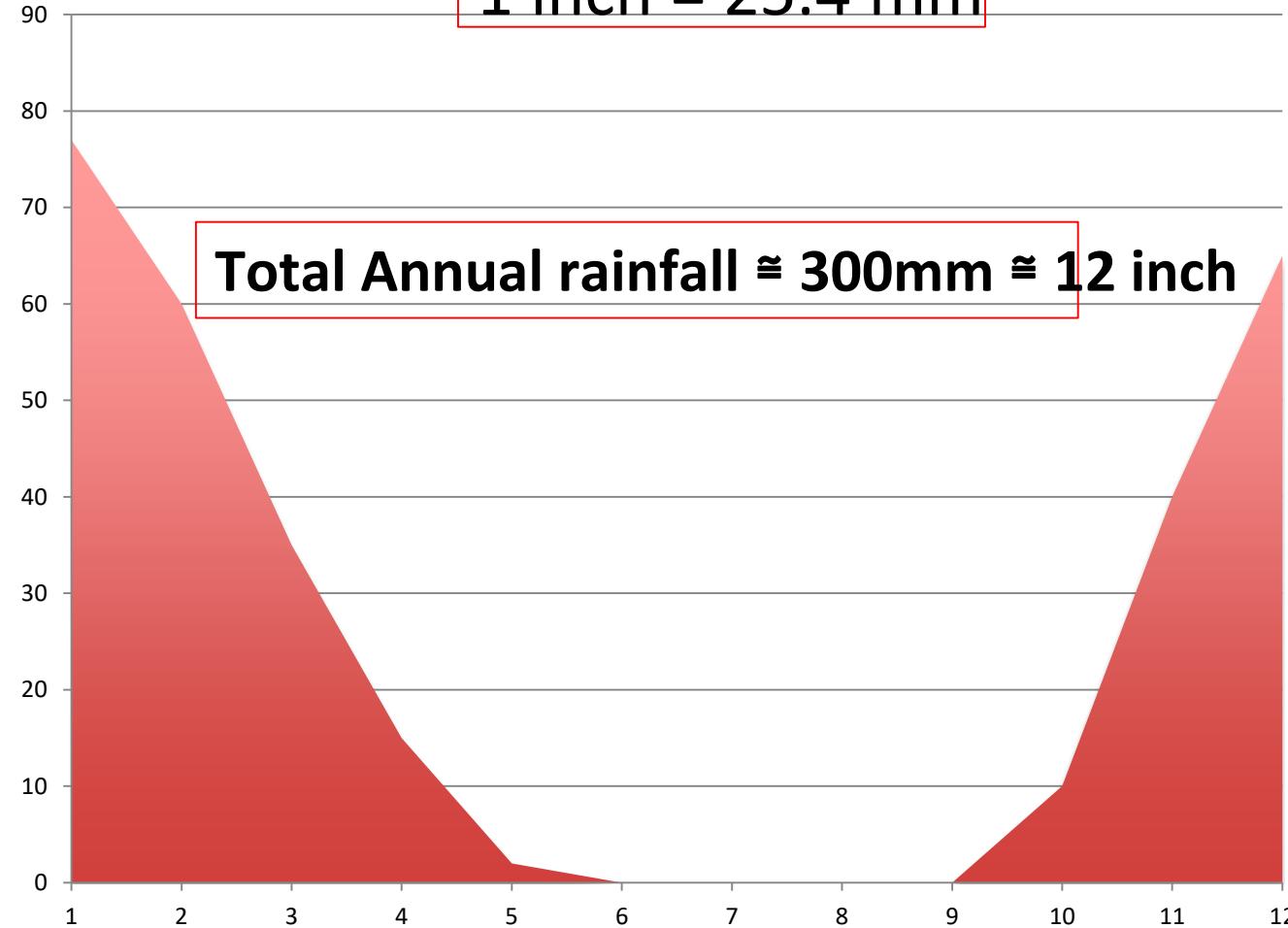
Source: World Resources 2000-2001, People and Ecosystems: The Fraying Web of Life. World Resources Institute (WRI), Washington DC, 2000

# Rainfall distribution in Israel (mm) 1900-2012

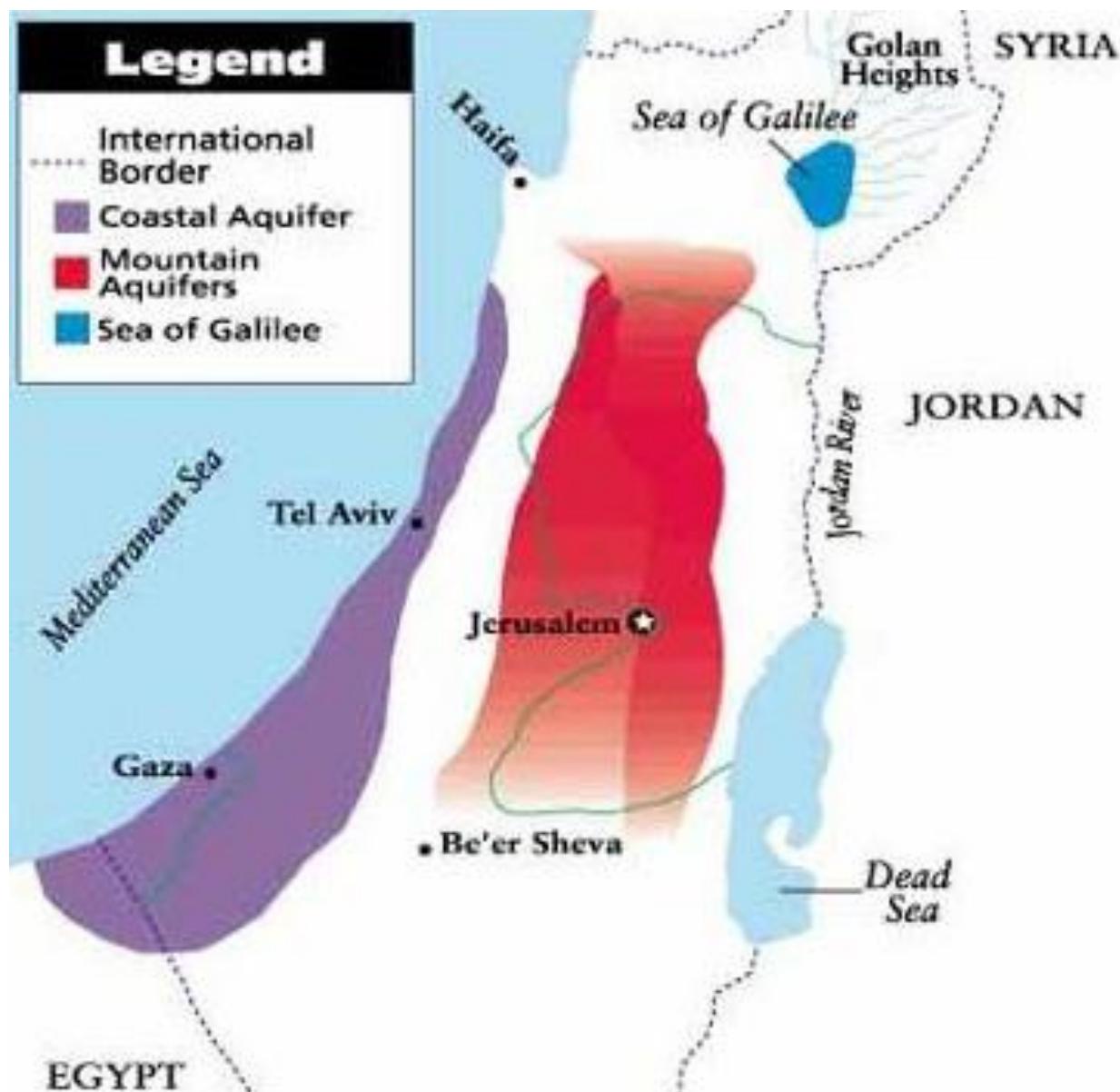
Rainfall (mm)

1 inch = 25.4 mm

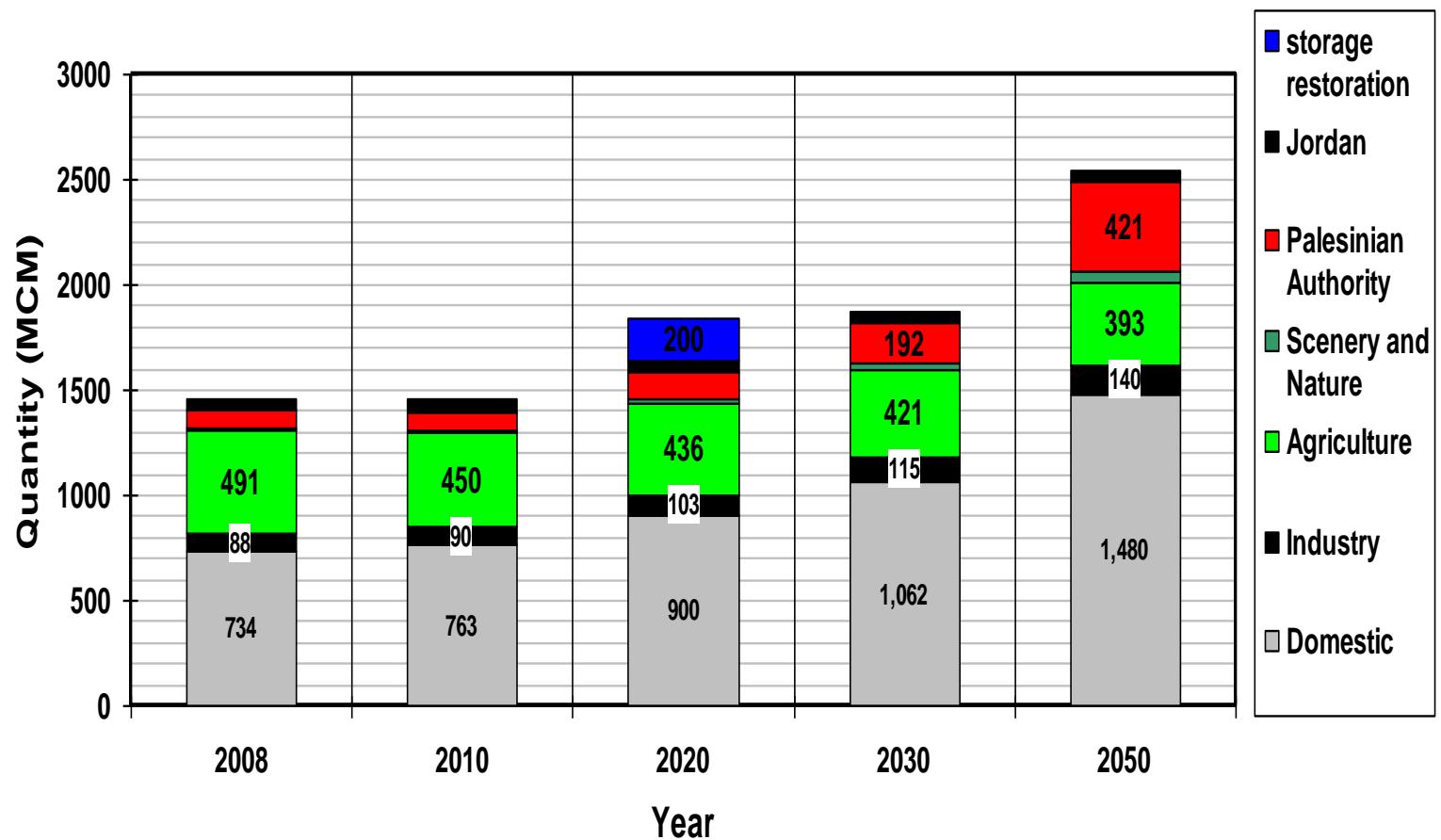
Total Annual rainfall  $\approx 300\text{mm} \approx 12\text{ inch}$



# Main Surface and groundwater sources



## Potable Water Demand



# Early projects and plans

- Massive investment in freshwater conveyance
- Massive investment in wastewater treatment
- Investment in water harvesting
- Yet, water quality and quantity problems prevail

# Israeli Water System: Many sources, One long pipe. National Water Carrier 1960s



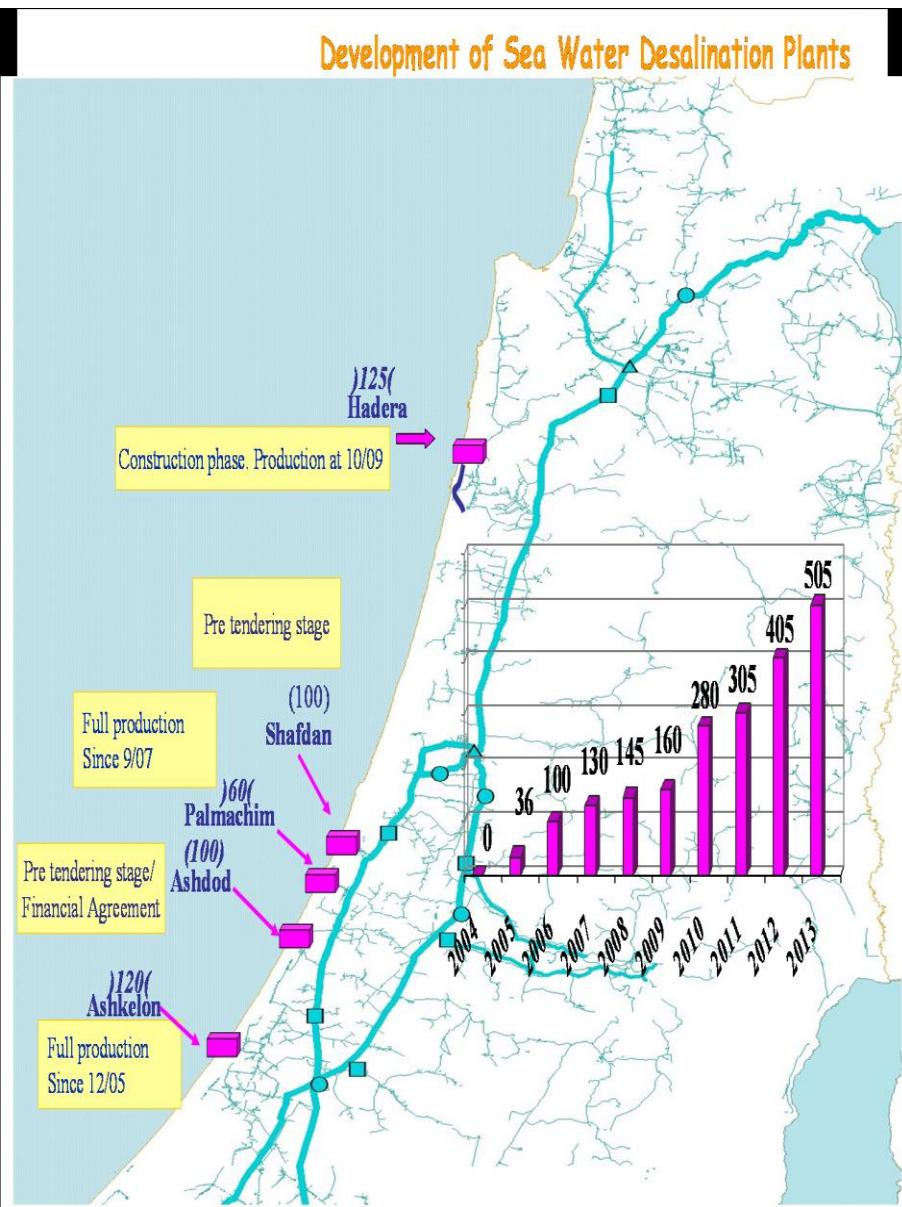
# SHAFDAN 1970s



# Floodwater harvesting ponds

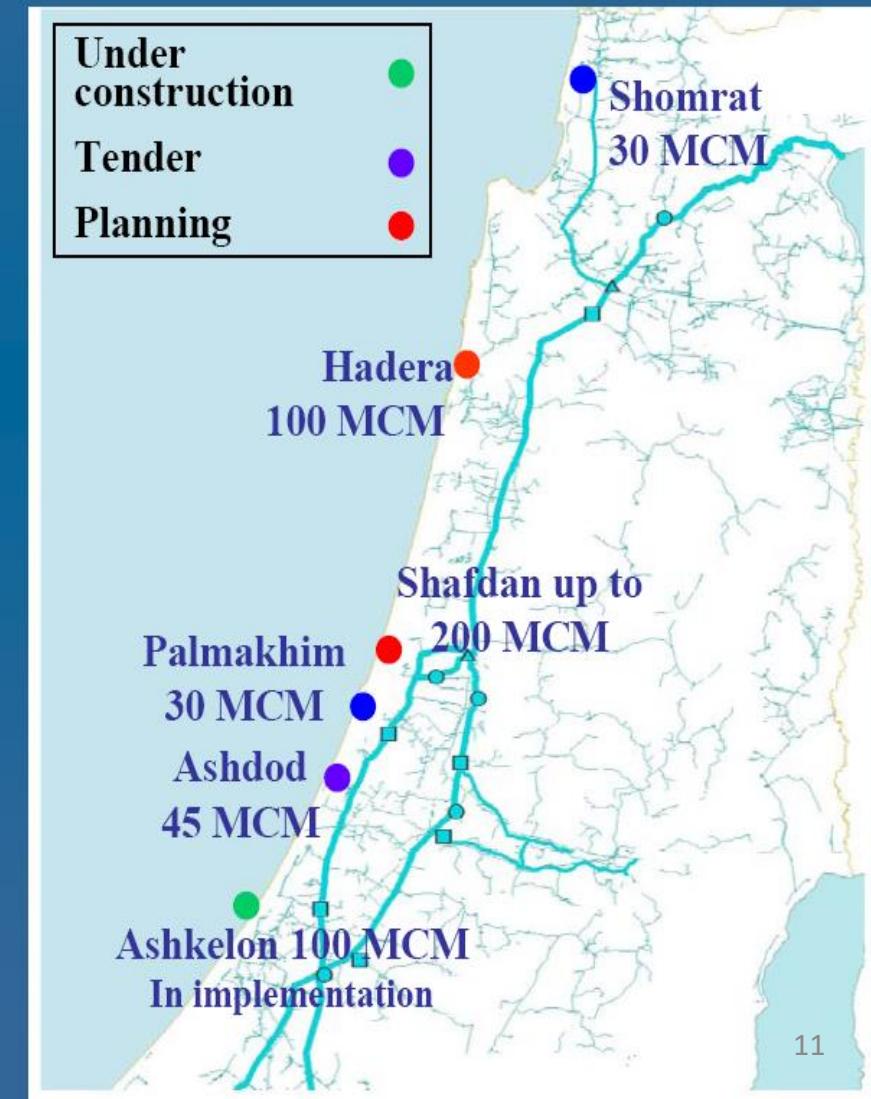


# Plans for New desalination schemes

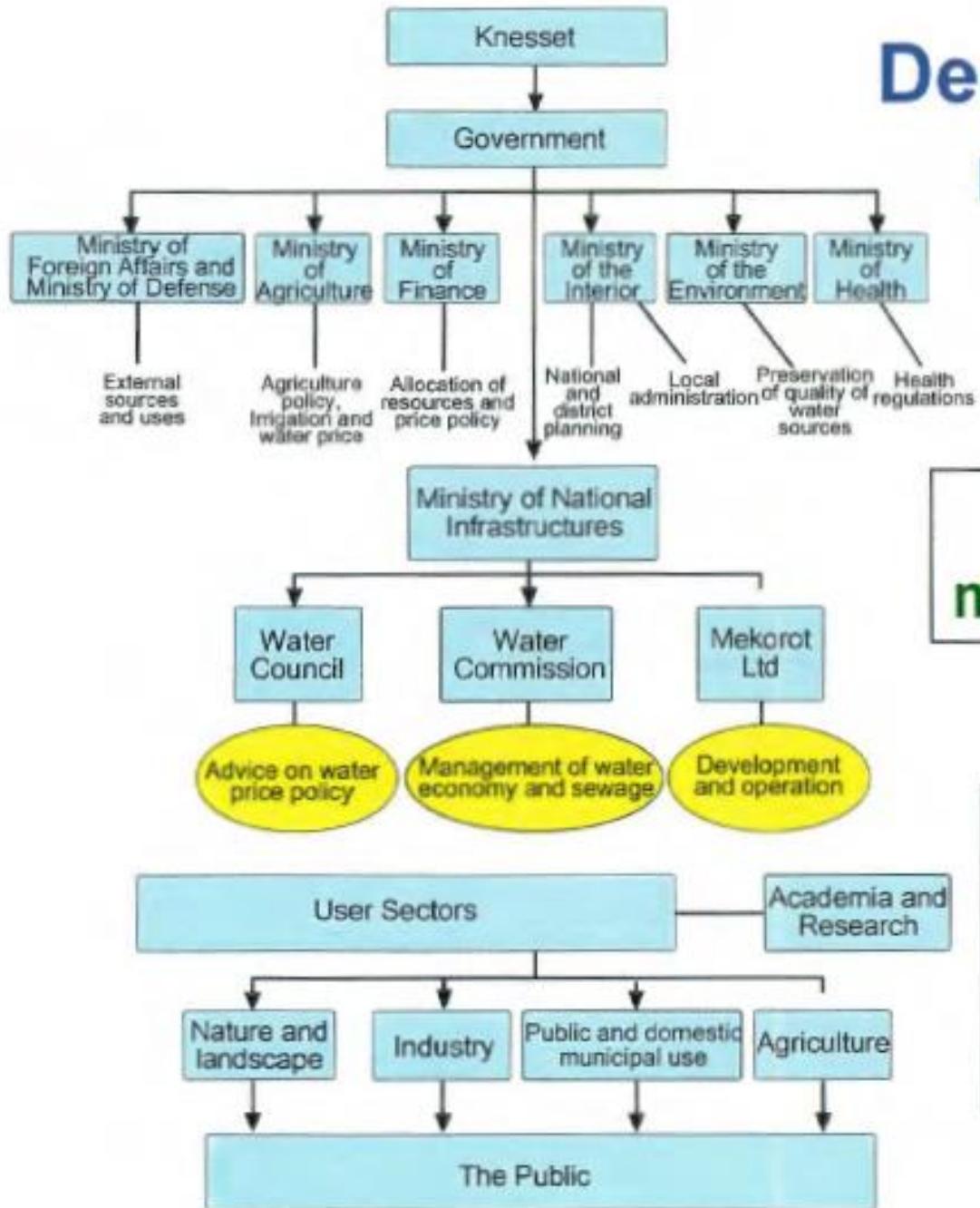


## Sea Water Desalination Projects

Under construction	●
Tender	●
Planning	●



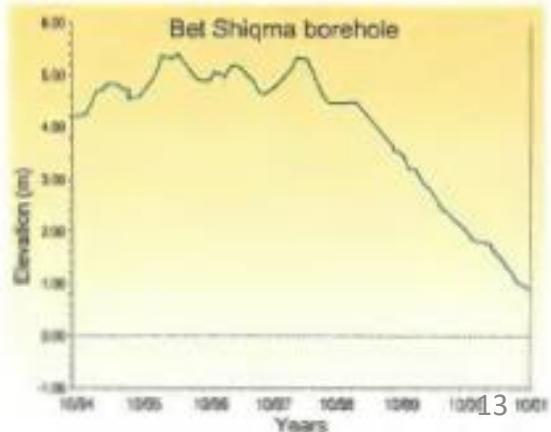
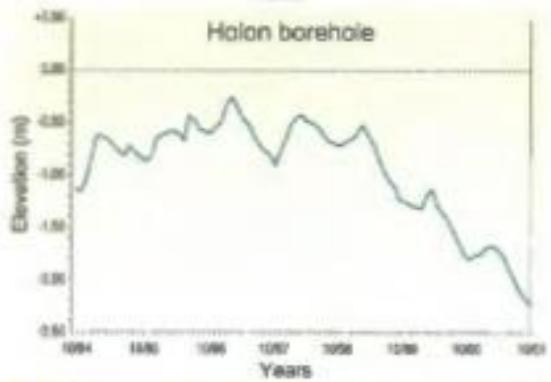
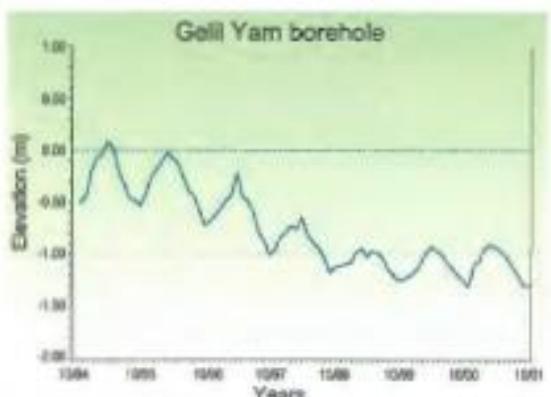
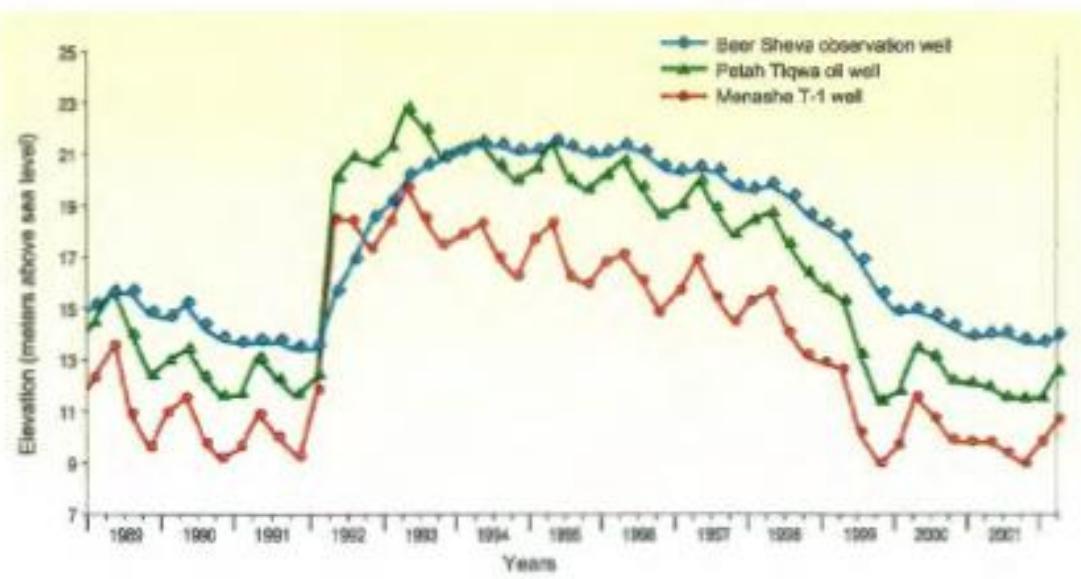
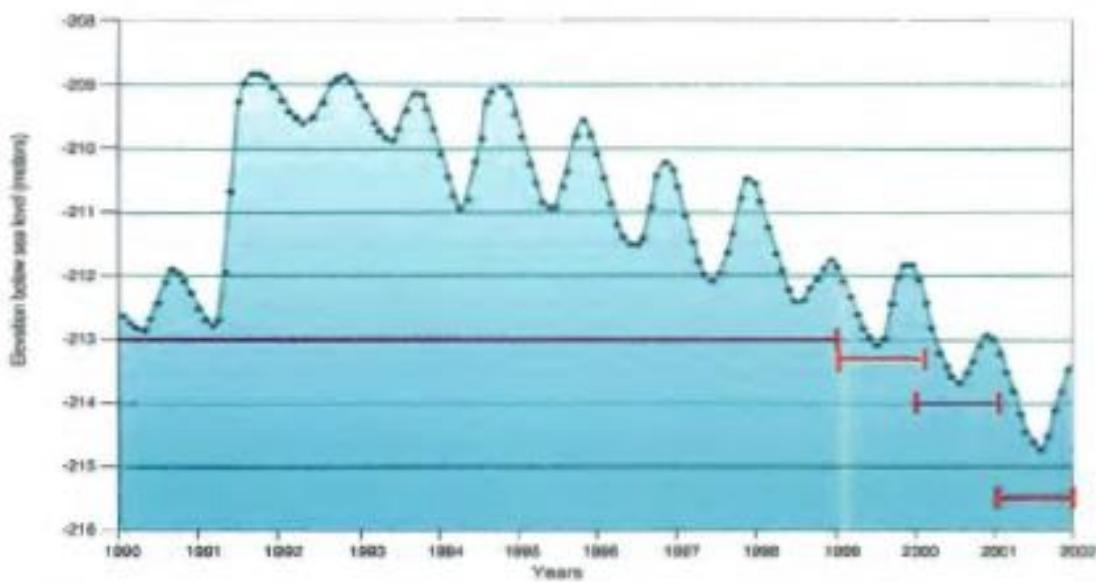
# Decentralization of responsibility



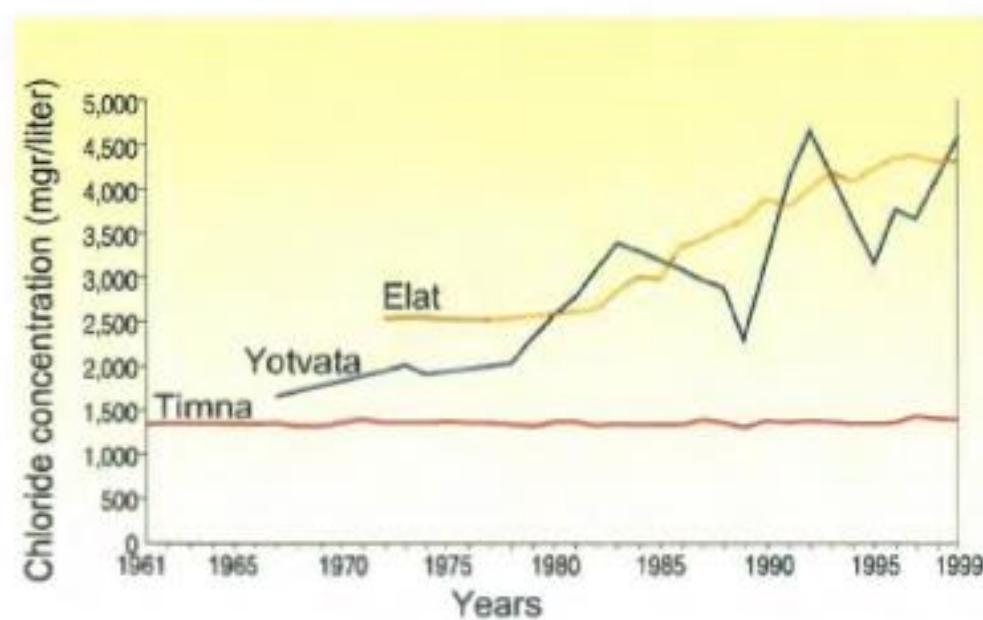
**The “method” of mutual neutralization**

**No decision making due to the lack of a single executive officer**

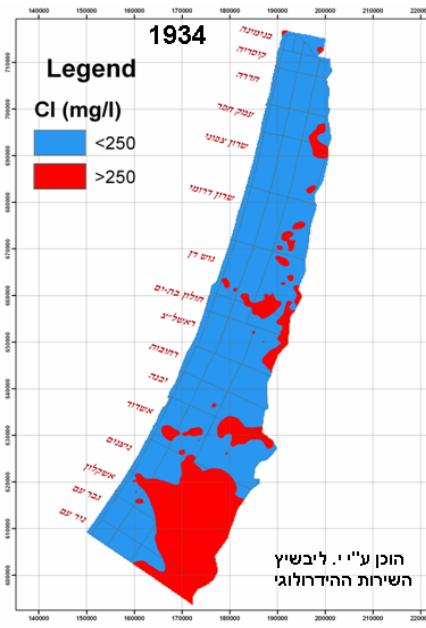
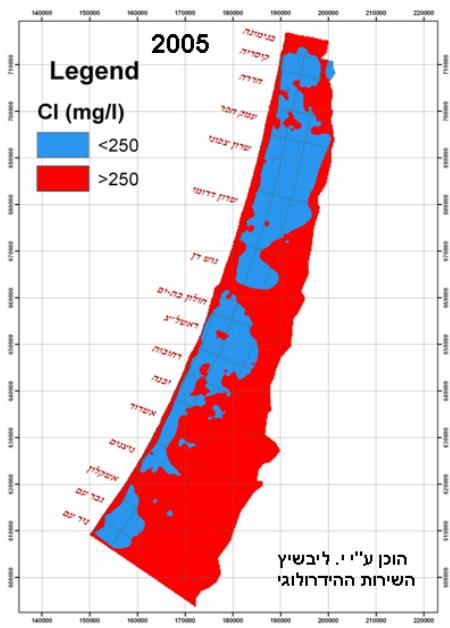
# Water table dropping



# Groundwater salination

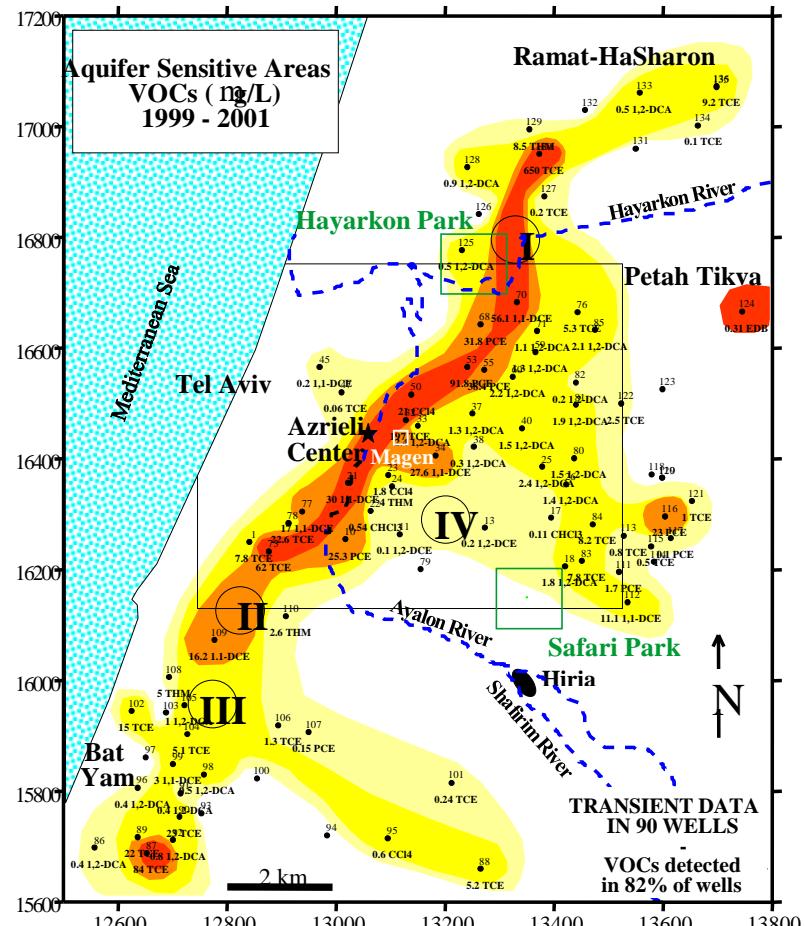
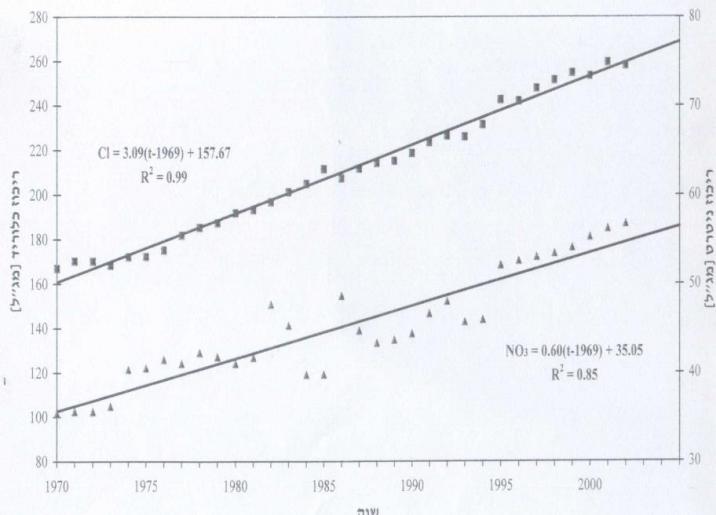


Arava aquifer  
salination



## Increasing groundwater salinity

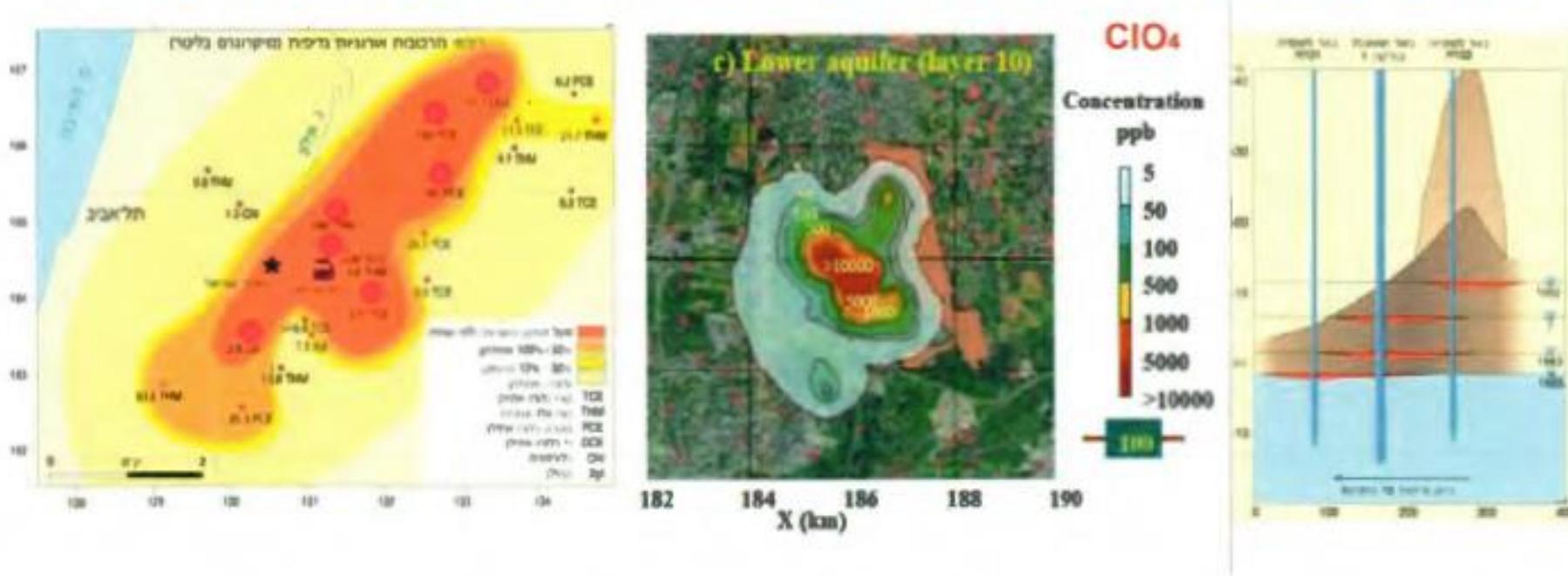
התפתחות ריבוי ממוצע של כלורייד ונטירט באנגן החוף  
(שוקל על בסיס שטח תא הידרולוגי)



## Local-Regional pollution

Rising salinity and nitrates over time

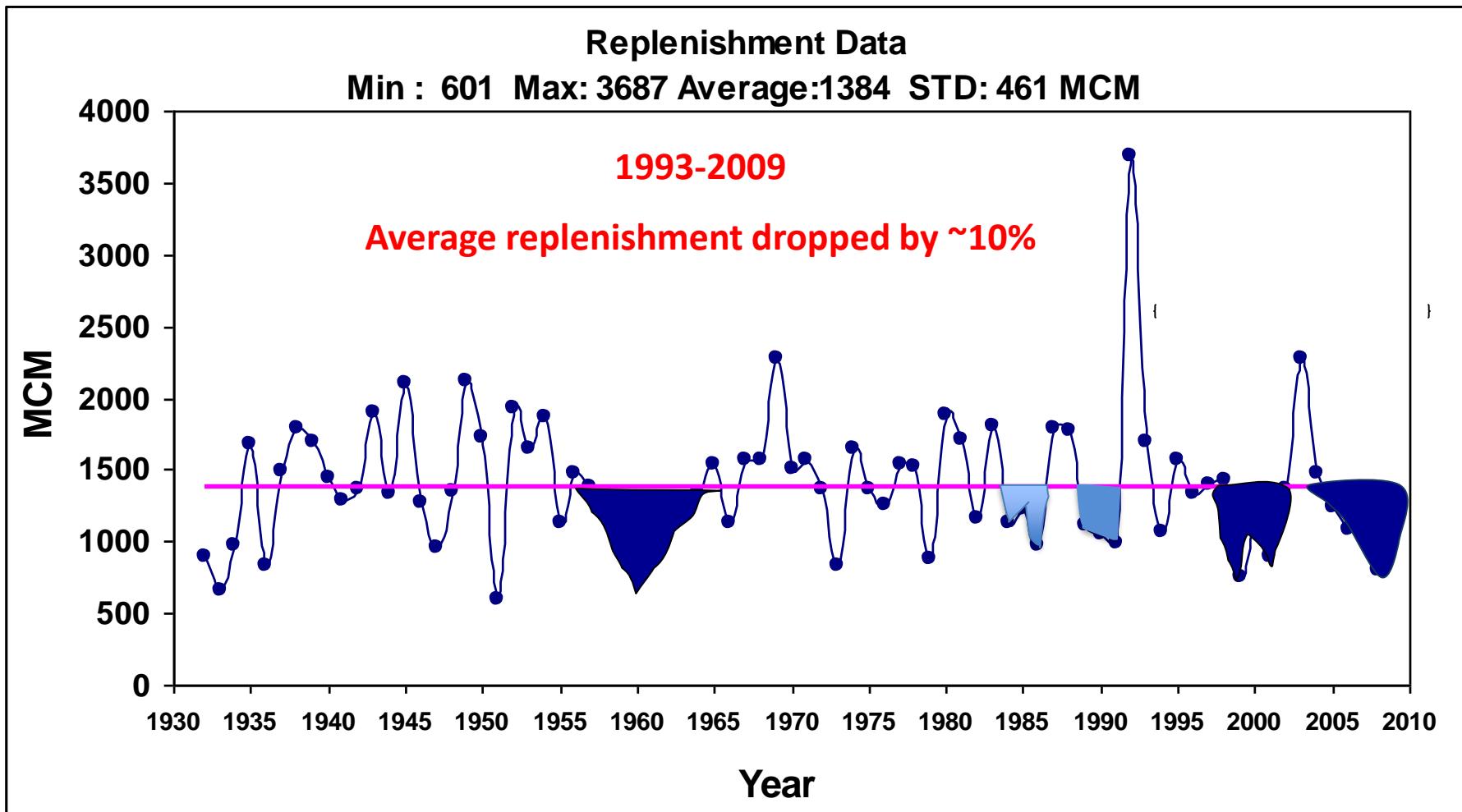
# Salination and contamination



Seawater intrusion, leaks of sewage, sewage effluent irrigation, insecticides, fertilizers, landfills, oil lens, toxic metals, micro-pollutants, etc.

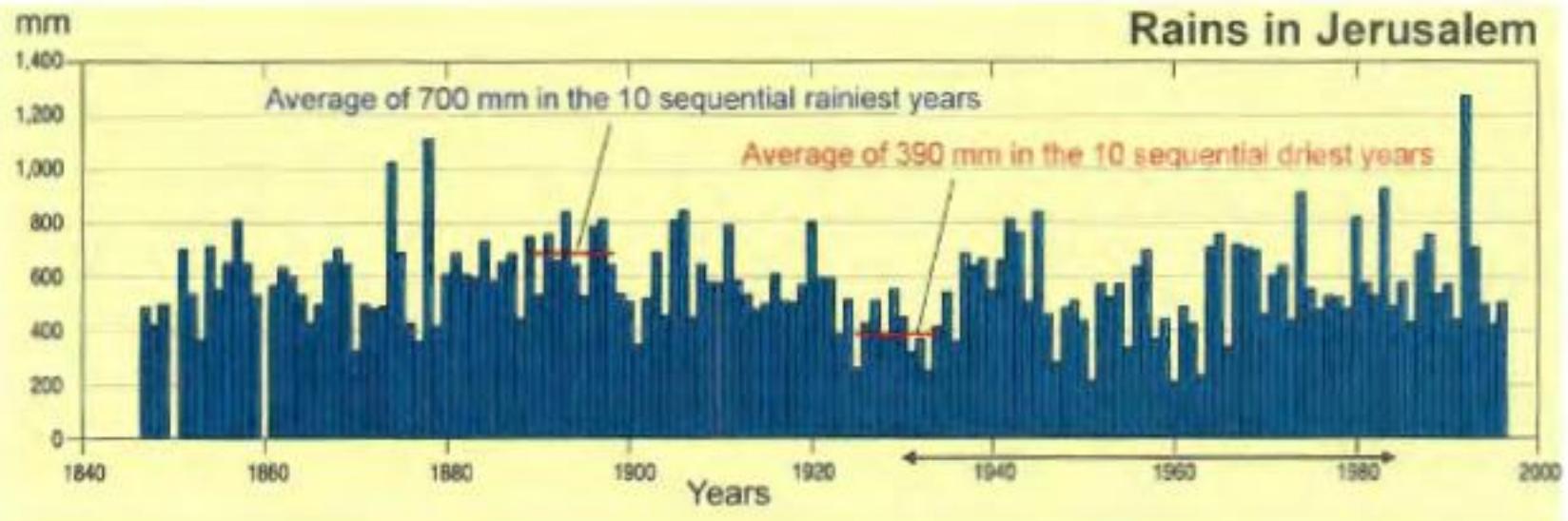
# Replenishment Data (Three Basin System)

## 1932-2009



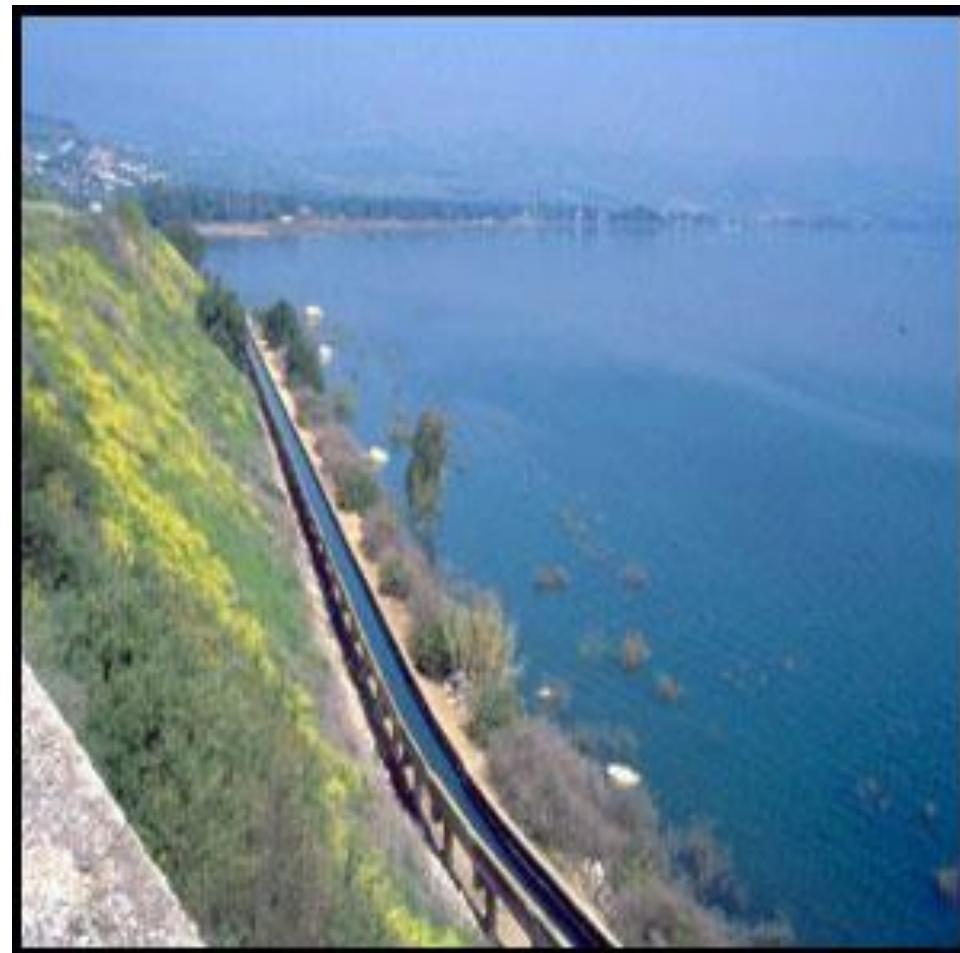
Cumulative shortages associated with sequences of dry years  
require reliable additional supply

# Climate variability



**Not enough Infrastructure  
to store water from rainy  
years to dry years**

# Lake Kineret



# Parliament's State Control Committee (2000)

CH

"The report revealed a water system in a most serious state. Most of the severe findings detailed in the State Comptroller's Annual Report of 1987, and in the Special Report of 1990 on water economy management, are still valid today. These reports failed to bring any government to serious discussion or decisions, and the situation continued to deteriorate. We are currently in a state of emergency. If no decisions are made, no policy defined, and no drastic steps taken in the near future, Israel's water economy will face the danger of collapse."

- Lack of national policy
- No responsible authority
- No water reserves
- Over pumping
- Water contamination
- Sewage re-use
- Agriculture
- Political process

# Policy Reform

- Institutional reform
- Investment in technology
  - Desalination
  - Treatment
  - Control
- Investments in infrastructure
- Pricing (all sectors) – A closed pricing system: no subsidies
- Public campaign (conservation)
- Transparency
  - Periodical water prices updates (publicly)
  - Periodical water quality test results (publicly reported)

# Getting out of the water crisis since 2000

- Establishing the Water Authority
- Increasing water price (+40%)
- Entering the desalination era
- Recycling full sewage potential
- Water allocation for nature
- Restoring aquifer storage
- Water & Sewage Corporations Law

# Water Authority Board

**ONE table for decision making**



# June 15, 2015 announcement of new water tariffs (a rate reduction!)

Water price update =f(CPI (85%), Salary index (10%), Energy index (5%)

Exchange rate=3.83 IS/\$ 1af=1235 cubic meters

ברית פיקוח • דן רואי חשבון		דרכונים בתחום המים - יומם תמר
<b>1. התעריפים הקיימים לפני מ"מ.</b>		
- התעריפים הם תעריף חיבור מקורות.	- את לחות התעריפים המפלג, נקבעו בתודעה הבאה, לא סומו ברשותות.	- התעדכנים תעריף המים לכל המוגדרים את ל-6 ב-1-ינוואר ו-1-לילול, של כל שנה.
על תעשייתיים ומפעלים,	המים כפופים לשינויים חילוניים במידה המשוקל חדשין, והווכב דלקמן:	המים כפופים לשינויים חילוניים במידה המשוקל חדשין, והווכב דלקמן:
של הכנסתת, ואנו נפרנס אוטם לאחר שיקטבלו בוועידתו,	צד המחרירים לצרכך;	צד המחרירים לצרכך;
זה, ששיעור השינוי היה דומה לאשר התעריף	זדר השכר בממשק;	זדר השכר בממשק;
<b>2. הדושת על שימושים ברשות המים</b>	ירשם מרד המחרירים לצרכן להוציא מאי האחרון - בעת האחזרונה אנו "זוכים" למוביל של הדושת לעשנים ברשות המים.	
עיירייה גונשיים הגועשים לציבור החקלאי היכנס:	בשנת החודשון האחרון ייד' המחד המשוקל וז. ומכאן, שהחל מיום 1 ביולי 2015 יופחתו תערify גירם בשיעור זה.	
חכוונה להפחית את התעריף המים לגינון ציבורי בו ובכובעשים.	ניפוי המים החדשניים בסוגי המים העיקריים: (בוסףרים) - התעריפים הוגדרים:	
רישון "ספק אוורו" על פי מודול שמרובת מרכיביו מעל המרכיבים שנלן.	ש"ח/מ"ק	
התקציב ל"אמבטיה ארצית" - תכניתאותה מובילין המים והברת מורות, שמעו וארוך השבען וירושות ההתקציב זוכה להנתגבורות נמרצת של התאזרחים לא יישואל ואגדות המים.	שקלאות	
תיקון כללי המים - קביעת תנאים שונים ברישויו תיימן.	(2.3640) 2.3400 (1.1100) 1.0989 (1.1000) 1.0890 (1.1000) 1.0890 (0.9400) 0.9300 (1.4170) 1.4020	
סוגיית הדוחות השנתיים.	ללאות שקלאות בימי מוגבלות שקלאות בתשלובת הקישון ונזים שקלאות (תעריף משוקל)	
התיקותות לכל הנושאים הלו ניתן למוצה בתמם זו. www.water.gov.il	זה של מים כל עיליה במתלה המיליות והפרטה בת-	
ציוני שהגופים היציגים של המועצות החקלאית -	הביתית - כמות מוכרת	
זרות כלכלית ישראלית ואגרון עובי המים (כולל גם אגחות המים החקלאית) - מציגים את האינטראקציית בכל חזיתות.	(2.0990) 2.0780 (6.0430) 5.9820 (7.5820) 7.5060	
	ס metam לצרכן גודול לשנה)	

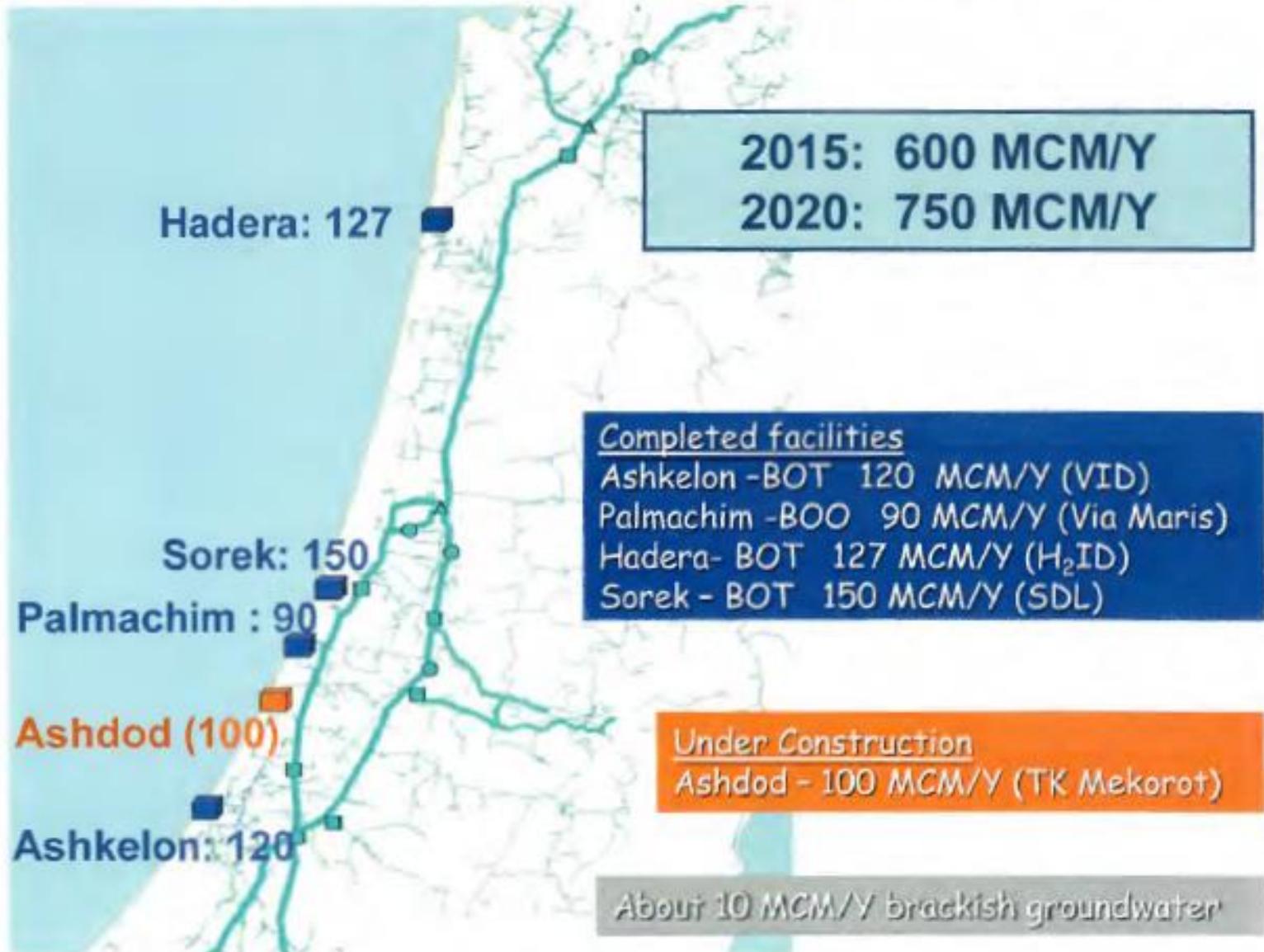
- Fresh water for ag \$754/af
- SAFDAN WW for ag \$354/af
- Any WW for unrestricted use \$354/af
- Secondary WW \$299/af
- Fresh for household use (base amount) \$670/af
- Fresh water for household use (above base amount) \$1929/af

# Evolution of Desalination Capacity

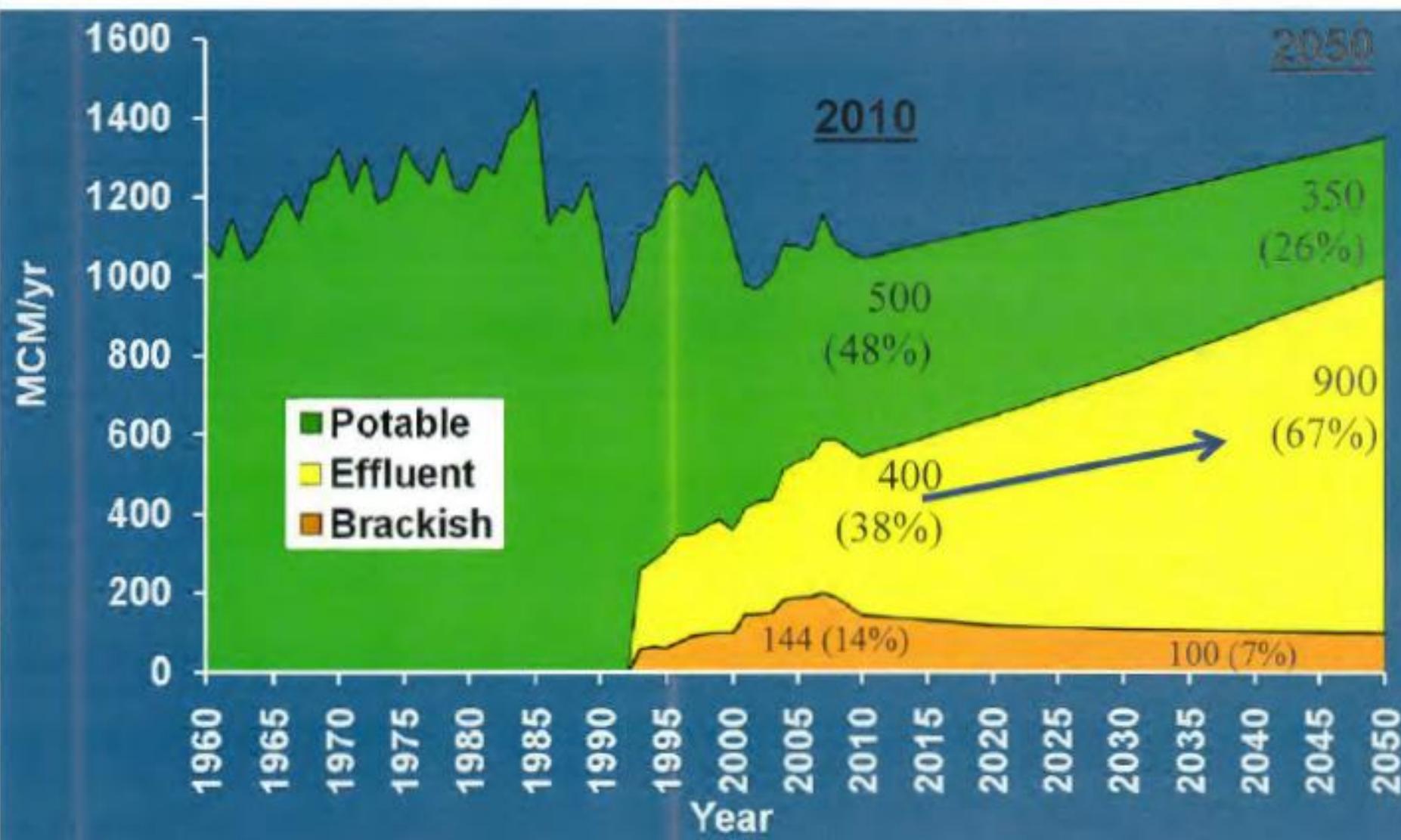
Year	2009	2010	2011	2012	2013	2014	2015
# facilities	2	3	3	3	4	4	5
Water produced (MCM)	152	267	291	310	359	350	550

Source: Water Sector Budget 2015

# Sea Water Desalination



# Agriculture irrigation sources

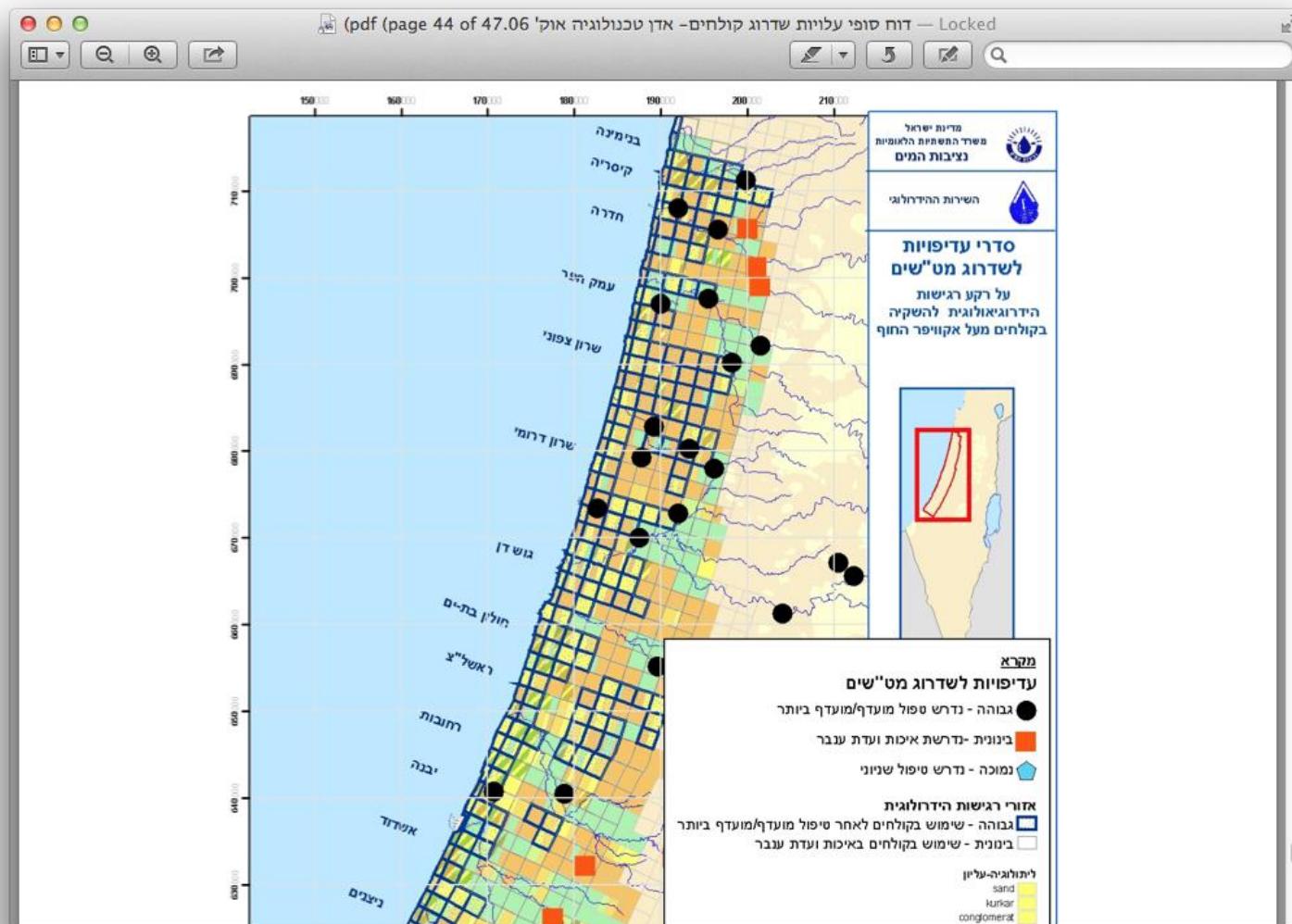




# Reuse of All Sewage Effluents

Irrigation with recycled effluents of Dan Region  
130 MCM/Y

# Recycled Water and Land Use



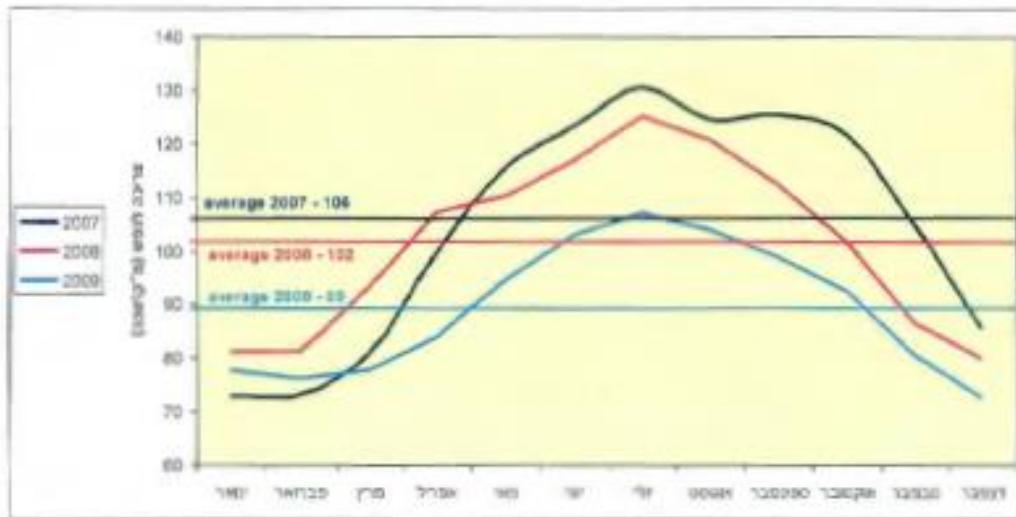
# Expansion of irrigated land

CH

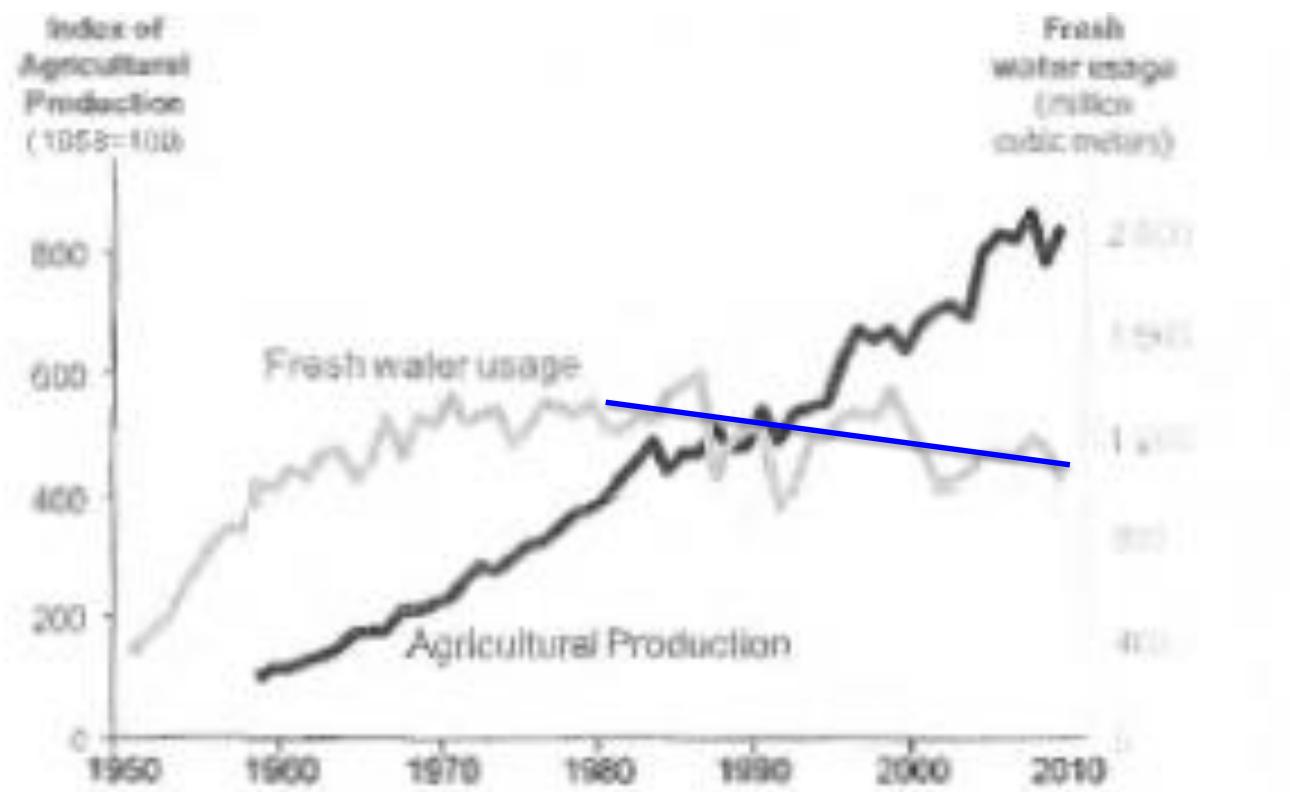


# Reducing water demand

- Guidance through a media campaign.
  - Enforcement regarding public parks irrigation.
  - Increase in water rates.
  - Water saving devices.



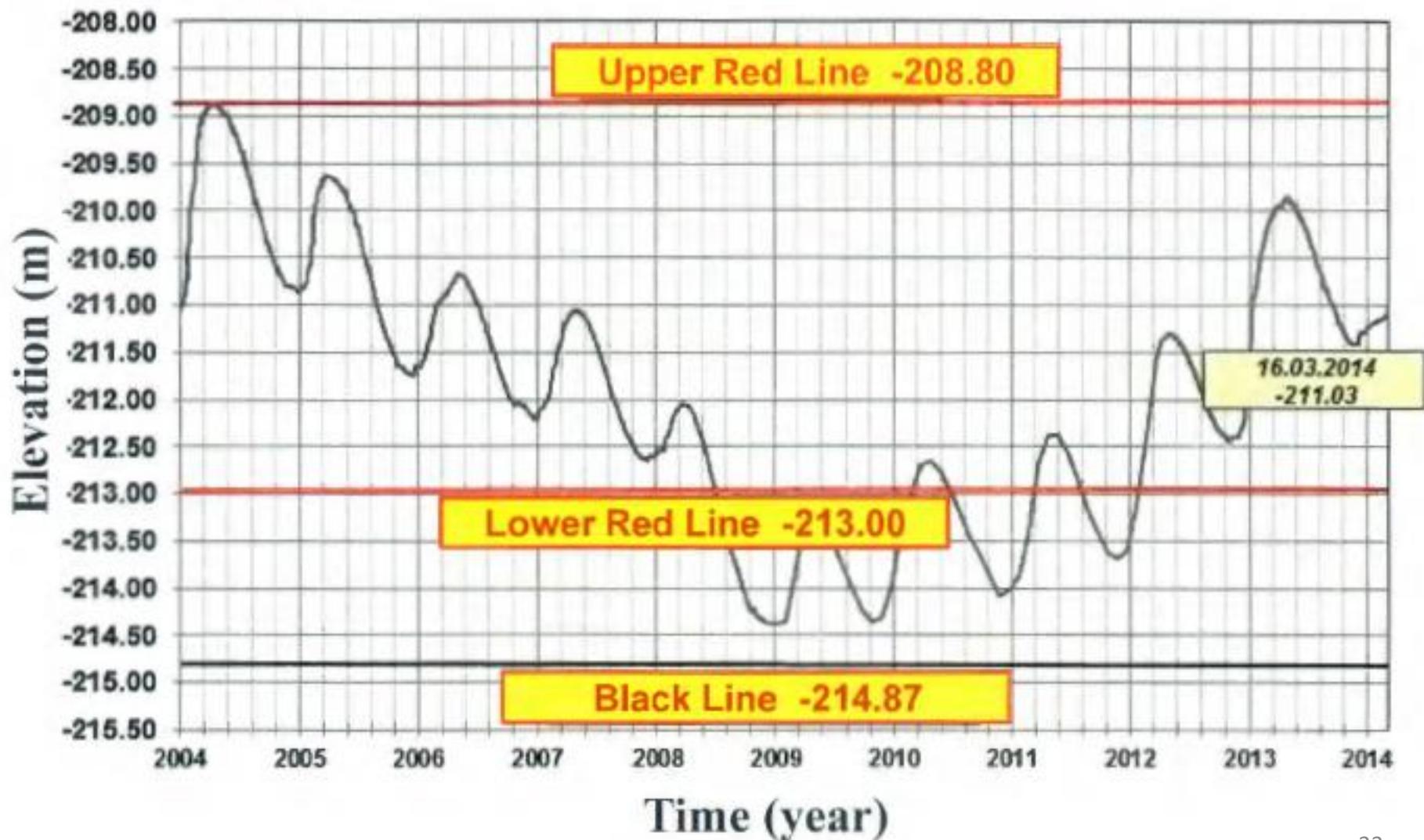
# Irrigation Water Use and Agricultural Production



Source: Yoav Kislev.

Data: Central Bureau of Statistics, *Statistical Abstract of Israel*, various years.

# Restoring water storage



# Municipal Water Sector

Investment deficit of 10 billion shekels

Legislation Water-Sewage Corporations Law

By 2014, 55 Corporation were established, serving about 6.2 million citizens (out of 8.0 million).

## Achievements:

- ❖ Reducing water loss.
- ❖ Increasing current collection.
- ❖ Increased investments in infrastructure.
- ❖ Implementation of new technologies.

# Water tariffs – Domestic sector

## Two-block tariff system:

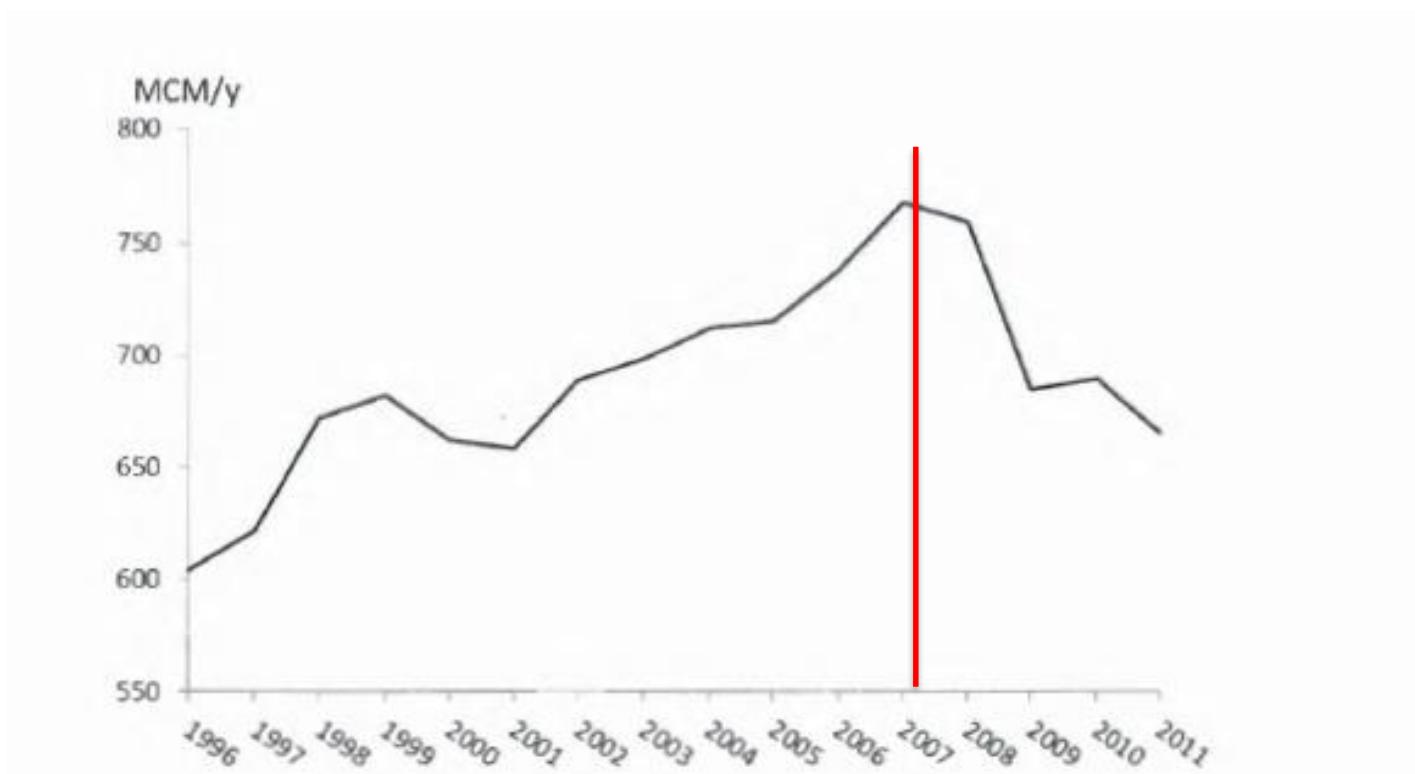
1 cubic meter  $\approx$  250 gallons  $\approx$  2.5 CCF

- Below  $3.5 \text{ m}^3/\text{person/month}$  - the rate is USD  $2.5/\text{m}^3$
- Above  $3.5 \text{ m}^3/\text{person/month}$  - the rate is USD  $4/\text{m}^3$

- ❖ Progressive pricing
- ❖ Encouraging conservation
- ❖ Cost recovery



# Demand Management: Impact of domestic water pricing on consumption



Domestic water consumption (MCM/y) in Israel during 1996 – 2011.

Source: Israel's Water Authority. 2011. Water consumption by sectors: 1996 – 2011 (in Hebrew).

<http://www.water.gov.il/Hebrew/ProfessionalInfoAndData/Allocation-Consumption-and-production/20112/1996-2011.pdf>.

# Additional future steps

- Further reforms in water tariffs
- Water allocation for nature
- Master plan (up to 2050)
- Export (sell) water to neighbors